

#### **Policy Options for AIP Reforms**

#### William Chadza

Presented at the Donor Committee on Agriculture and Food Security (DCAFS) Thematic Meeting Lilongwe - Malawi

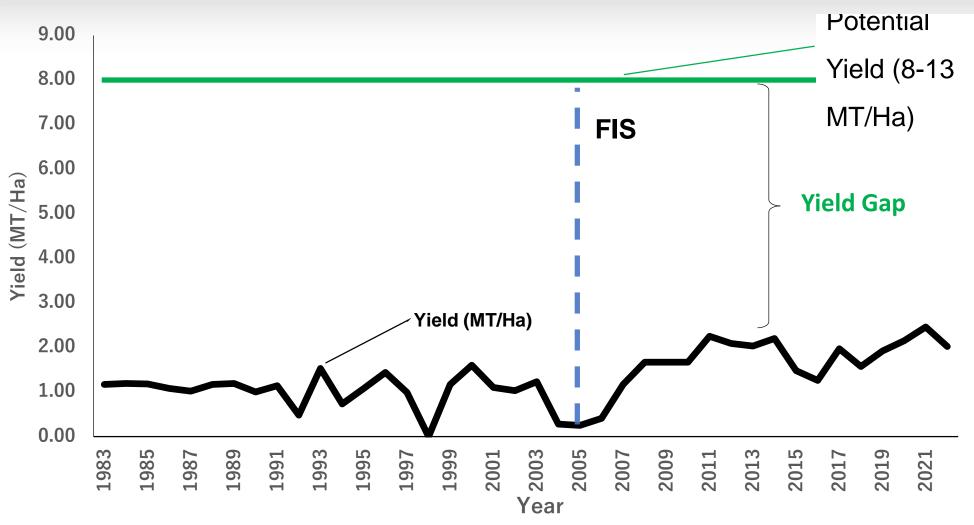
February 16<sup>th</sup>, 2023

#### Setting the Scene

- Fertilizer is very important for agricultural productivity
- Fertilizer use in Malawi is far below optimal level
- Fertilizer alone has not addressed fundamental question of soil health
- The current form of subsidies:
  - Disincentivize crop rotation and diversification
  - Crowds out purchase of commercial input and other agricultural investments
  - Yields and yield growth remain low



# Maize yields at smallholder level compared to potential





Source: MoA - APES Data

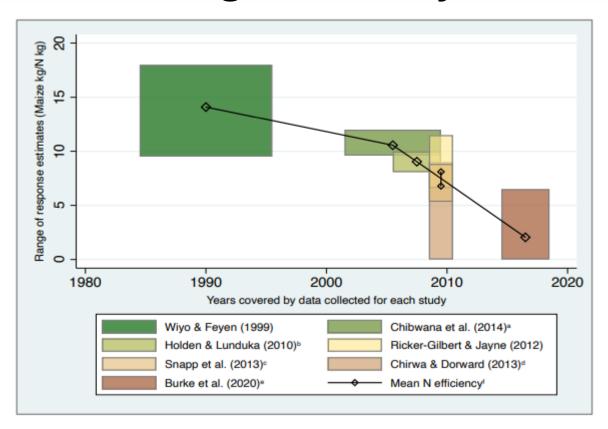
#### **Evidence from MwAPATA Studies**

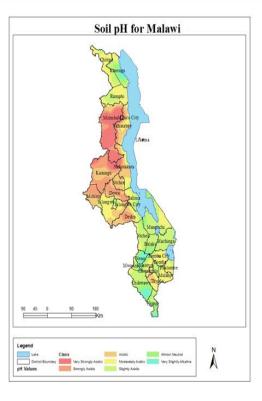
- Ineffective targeting of beneficiaries, partly due to combining objectives of food security and poverty alleviation in one program
- The rigidity and overemphasis on maize production have not exploited differences in agro-ecological zones and discouraged dietary and production diversity
- Low and declining maize yield response to nitrogen fertilizer due to poor soil health yield response rates have fallen from roughly 18kgs/N in mid-80s to 6kgs/N in early 2020s



#### Declining yield response to fertilizers

#### Declining soil fertility due to …

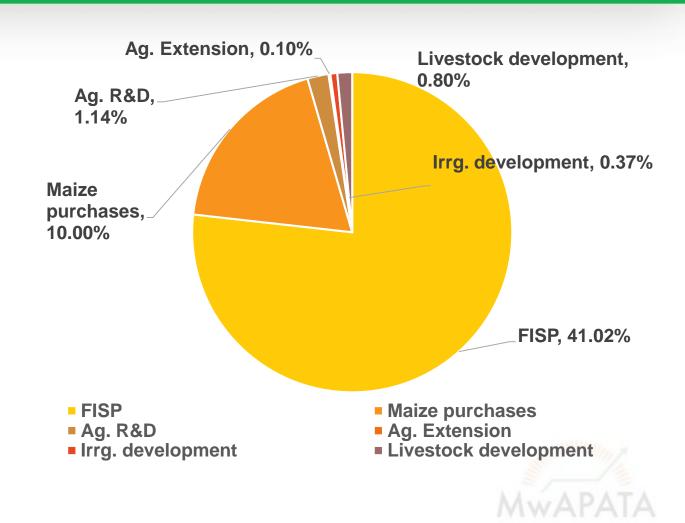






#### **Evidence from MwAPATA Studies**

- The dominance of the subsidy in the MoA budget has crowded out other programs
- ISP/AIP averaged 41% of MoA budget between 2010 & 2020
- Currently, AIP averages roughly 60% of the MoA budget



#### **Evidence from MwAPATA Studies**

- Subsidies are financially unsustainable in the long run because of high and volatile import and distribution costs, scarcity of foreign exchange reserves and high subsidy rate
- Current form of subsidies requires huge amounts of forex, but they do not have forex generation potential
- Subsidies generate lower benefits per kwacha invested, in the long-run, relative to investments in economic infrastructure (roads, rail and electricity)



#### AIP reform goals

- Reallocate resources within the agricultural sector for other agricultural development programs
- Give policy space for MoA technocrats to have authority and drive the agricultural sector
- Promote interventions that address soil health to improve the effectiveness of inorganic fertilizer use



## Short-term policy options (1 year)

- Improve the identification and targeting in AIP by generating a unified and refined beneficiary register through:
  - agriculture census
  - multi-sectoral/agency coordination
- Improve fertilizer use efficiency through:
  - introducing a consolidated/conditional program to promote interventions that holistically address soil health, and soil, and water conservation issues
  - Introducing a streamlined and flexible program that accounts for the heterogeneity of farmers and recognizes the potential and comparative advantage of different agro-ecological zones

#### Medium-term interventions (2 to 5 years)

- Strengthen agricultural R&D and extension services
- Continue phased reduction of the AIP beneficiaries and subsidy rate over a number of seasons
- Promote dietary and production diversification
- Incentivize production and standardization of organic fertilizers in line with the Fertilizer Policy and Act



#### Medium-term interventions (2 to 5 years)...cont'd

- Incentivize domestic blending to increase availability of area and crop-specific fertilizers in line with the Fertilizer Policy
- Promote the domestic fertilizer market by implementing the Fertilizer Act
- Increase investments in economic and social infrastructure to increase future returns to investments in the fertilizer sector
- Develop a standalone soil health policy



### Long-term options (5 years and above)

- Explore feasibility of manufacturing fertilizer at national or regional level
- Agricultural development programs (including subsidies), should be guided and aligned to long term development plans
- Encourage private sector involvement in the fertilizer supply chain by streamlining the regulatory barriers that are potentially inhibiting private investments



#### Risks to AIP reforms

- Will politicians allow to be divested of the agricultural inputs budget as their political resource?
- How to make reforms politically palatable and administratively implementable?
- How can we best devise the reforms so that politicians shift away from patronizing the budget (inputs) to patronizing the outcomes and impacts of the investments?
- How do we strengthen private sectors' voice in the reforms?
- How do we jointly monitor the AIP reforms?





#### Zikomo

info@mwapata.mw

www.mwapata.mw

ed@mwapata.mw